

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 00640 171436Z
ACTION SNM-05

INFO OCT-01 EUR-12 NEA-10 IO-13 ISO-00 DEAE-00 CIAE-00
INR-07 JUSE-00 NSAE-00 CTME-00 TRSE-00 USIA-06
NSC-05 OES-07 OMB-01 SS-15 HEW-04 DODE-00 L-03
/089 W

-----030967 171440Z /43

P 171424Z JAN 78
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 4807
INFO AMEMBASSY KABUL PRIORITY
AMEMBASSY PARIS
USMISSION USUN NEW YORK

C O N F I D E N T I A L GENEVA 00640

E.O. 11652: GDS
TAGS: SNAR, UN, US, AF
SUBJECT: COORDINATION OF US AND UN ANTI-NARCOTICS
PROGRAMS IN AFGHANISTAN

REF: (A) KABUL 235; (B) STATE 2671; (C) KABUL 88

SUMMARY. MISSION EXPRESSES RESERVATIONS ABOUT MEETING
PROPOSED REFS A AND C, DESCRIBES SCENARIO FOR UPPER
HELMAND PROJECT AS ENVISAGED BY UNFDAC OFFICIALS AND
PROPOSES ALTERNATIVE COURSE OF ACTION. END SUMMARY.

1. MISSION SHARES AMEMBASSY KABUL'S CONCERN THAT THE
ANTI-NARCOTICS EFFORT "DOES NOT BECOME STAGNANT OR LOSE
MOMENTUM OR DIRECTION". (KABUL 235, PARA 5). WE HAVE
RESERVATIONS, HOWEVER, ABOUT WHETHER THE PLAN OF ACTION
PROPOSED (KABUL 88), A MEETING OF US OFFICIALS (S/NM,
EMBASSY KABUL, MISSION GENEVA, DEA/PARIS, DEA/KABUL)
AND UN OFFICIALS (DND, UNFDAC, UNDP/KABUL, UNNA MAGNUSSEN)
IN GENEVA, WITH THE POSSIBLE PARTICIPATION OF THE AFGHAN
NARCOTICS COORDINATOR, WOULD BE THE BEST METHOD OF RE-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 GENEVA 00640 171436Z

SOLVING THIS CONCERN. IT WOULD SEEM TO US THAT THE MAIN
PARTICIPANTS IN ARRANGING AN EXPANDED GOA/UNFDAC PROGRAM
SHOULD BE THE TWO PARTIES THEMSELVES, WITH OTHER PARTICI-
PATION AS THEY DESIRE. FOR THE RESULTING PROGRAM TO
EFFECTIVELY INVOLVE THE GOA, WE BELIEVE THE IMPETUS FOR
SUCH EXPANSION MUST COME FROM THE GOA. THE US FUNCTION
SHOULD MORE PROPERLY BE TO ENERGIZE THE GOA TO ARTICULATE

ITS PERCEIVED NEEDS TO THE UNFDAC AND TO SUPPORT AFFIRMATIVE RESPONSE TO SUCH REQUESTS AS WE CONSIDER APPROPRIATE. DOWN THE LINE THERE MAY BE NEED FOR A MEETING AS SUGGESTED, BUT EVEN THEN GOA PARTICIPATION WOULD BE ABSOLUTELY ESSENTIAL.

2. DISCUSSIONS WITH UNFDAC ACTING EXECUTIVE DIRECTOR WELLMAN AND EVALUATION OFFICER EMBLAD INDICATE THAT THEY ANTICIPATE THE FOLLOWING SCENARIO WITH RESPECT TO THE UPPER HELMAND VALLEY PROJECT:

A. RECEIPT BY UNFDAC OF RESULTS OF HOUSEHOLD SURVEY, WHICH THEY EXPECT SHORTLY. (RESULTS SHOWING SUFFICIENT ILLICIT OPIUM CULTIVATION ARE A CONDITION PRECEDENT TO UNFDAC SPONSORSHIP OF PROJECT.)

B. RECEIPT BY UNFDAC OF FORMAL REQUEST BY GOA FOR AN INCOME SUBSTITUTION PROJECT IN THE UPPER HELMAND, AS WELL AS CLARIFICATION OF WHAT GOA INTENDS TO CONTRIBUTE TO ELIMINATION OF ILLICIT OPIUM CULTIVATION.

C. DURING MEETING OF COMMISSION ON NARCOTIC DRUGS (CND - FEBRUARY 13-14, 1978), FUND REPS WILL DISCUSS THESE POINTS WITH AFGHAN NARCOTICS COORDINATOR MAROOFI.

D. DURING SECOND WEEK OF MARCH, A FUND MISSION CONSISTING OF DEMETRE AND EMBLAD WILL VISIT KABUL TO DISCUSS AND CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 00640 171436Z

REACH PRELIMINARY DECISION CONCERNING THE HELMAND PROJECT. EMBLAD WILL ALSO REACH DECISION RE BADAQSHAN TREATMENT PROJECT AND DISCUSS OTHER ITEMS OF INTEREST TO GOA.

E. AFTER REACHING GOA - UNDP - UNFDAC AGREEMENT RE HELMAND PROJECT, UNFDAC AND UNDP WILL APPROACH THE ADB TO SEEK ITS PARTICIPATION.

F. THEREAFTER, APPROACHES WOULD BE MADE TO POTENTIAL DONORS FOR CONTRIBUTIONS IN SUPPORT OF THE PROJECT.

3. WITH THIS SCENARIO IN MIND AND IN ORDER TO ACHIEVE SAME GOALS AS THOSE SOUGHT BY AMEMB KABUL, MISSION WOULD PROPOSE FOLLOWING ALTERNATIVE TO COURSE OF ACTION PROPOSED REFS A AND C:

A. AMEMB KABUL SEEK TO ASSIST GOA TO CLARIFY EXTENT AND TYPE OF UNFDAC ASSISTANCE IT DESIRES AND EXTENT AND TYPE OF ITS OWN UNDERTAKINGS TO UNFDAC AND INFORM DEPARTMENT AND GENEVA PRIOR TO CND SESSION (FEB. 13-24).

B. DURING CND SESSION SPECIAL ADVISER FALCO DISCUSS

WITH MAROOFI AND WITH UN OFFICIALS DESIRABLE DIRECTIONS
OF GOA/UNFDAC PROGRAM.

C. DURING VISIT TO AFGHANISTAN IN MARCH BY DEMETRE AND
UNFDAC EVALUATION OFFICER EMBLAD, GOA DISCUSS IN DETAIL
WITH LATTER ITS DESIRES CONCERNING BROADENING AFGHAN PRO-
GRAM AND CONCERNING ITS OWN UNDERTAKINGS TO MAKE THAT
PROGRAM EFFECTIVE.

D. THEREAFTER USG AGENCIES COULD REASSESS THE NEED FOR A
MEETING ALONG THE LINES PROPOSED. SORENSON

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NARCOTICS
Control Number: n/a
Copy: SINGLE
Draft Date: 17 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978GENEVA00640
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780024-1080
Format: TEL
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780156/aaaabvfx.tel
Line Count: 126
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 44d3cfe2-c288-dd11-92da-001cc4696bcc
Office: ACTION SNM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 KABUL 235, 78 STATE 2671, 78 KABUL 88
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 15 jul 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3764443
Secure: OPEN
Status: NATIVE
Subject: COORDINATION OF US AND UN ANTI-NARCOTICS PROGRAMS IN AFGHANISTAN
TAGS: SNAR, US, AF, UN
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/44d3cfe2-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014